

STATE OF THE FEDERATION



# Canada at 150:

Federalism and Democratic Renewal



16 -17 June, 2017  
Kingston, Ontario



INSTITUTE OF  
Intergovernmental Relations

## ***Canada at 150: Federalism and Democratic Renewal*** ***Le Canada à 150 ans: Fédéralisme et renouveau démocratique***

2017 State of the Federation Conference

Donald Gordon Conference Centre  
June 16-17, 2017

Institute of Intergovernmental Relations, Queen's University  
Conference Chairs: Elizabeth Goodyear-Grant, Kyle Hanniman

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Now in its third decade, the State of the Federation conference series presented by the Queen's Institute of Intergovernmental Relations (IIGR) examines contemporary challenges facing Canada. This year, Canada's 150th provides an occasion to celebrate, take stock of, and critically reflect on the country's political institutions and practices.

Democratic renewal has occupied a prominent role on the current government's agenda. The Trudeau Liberals promised several measures to revamp the country's democratic and federal institutions. The centerpiece of their agenda was electoral reform. In addition, they promised to revitalize relations with the provinces; bring indigenous peoples into the intergovernmental fold; and change the ways in which Senators and Supreme Court Justices are appointed. More recently, the Quebec government has indicated a desire to re-engage in debate about its recognition as a distinct society in the Constitution, potentially leading to its approval for the 1982 Constitution Act. Some indigenous groups have echoed this call. We consider these and further developments to assess the current state of Canada's democratic institutions and practices a century-and-a-half after Confederation.

We are grateful for the support of our conference partners, the Social Sciences and Humanities Research Council's (SSHRC) *Canada at 150* Connection Grant program and the Queen's School of Policy Studies.

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#SoF2017  
#Policy150



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en sciences humaines  
du Canada

Canada

## • AGENDA •

**Friday, June 16, 2017**

Donald Gordon Conference Centre

\*All Presentations Will Take Place in Conference Room B Unless Otherwise Specified\*

- 8:30 – 10:00 MEETING OF THE IIGR ADVISORY COUNCIL – DONALD GORDON BOARDROOM  
IIGR Advisory Council Members Only
- 9:00 – 10:00 REGISTRATION – DONALD GORDON CENTRE FOYER  
Snacks and Refreshments Available All Day Outside Conference Room B
- 10:15 – 10:30 WELCOME – CONFERENCE ROOM B  
**David Walker**, Director, School of Policy Studies, Queen's University  
**Elizabeth Goodyear-Grant**, Director, Institute of Intergovernmental Relations

### 10:30 – 12:00 ASSESSING DEMOCRATIC INSTITUTIONS IN FEDERAL STATES

Chair: **David C. Elder**, School of Policy Studies, Queen's University

Panelists: **Peter Russell**, Political Science, University of Toronto

"Federalism and Democratic Renewal for a Country Based on Incomplete Conquests"

**Stéphanie Chouinard**, Political Science, Royal Military College of Canada

"Federalism 'Plus'? Carving a Space of Non-Territorial Autonomy in a Federal State: The Case of Official-Language Minorities in Canada"

**Thomas O. Hueglin**, Political Science, Wilfrid Laurier University

"Canadian Federalism and Democracy: A Critical Assessment Over Time"

### 12:00 – 1:30 LUNCH & KEYNOTE ADDRESS

LUNCH (12:00 – 12:45) – DINING ROOM

KEYNOTE ADDRESS (12:45 – 1:30) – CONFERENCE ROOM B

**The Honourable Karina Gould**

Minister of Democratic Institutions, Government of Canada

Introduced by: **Elizabeth Goodyear-Grant**, Director, Institute of Intergovernmental Relations

### 1:30 – 3:15 FEDERALISM AND DEMOCRATIC INSTITUTIONS: CONSTITUTION, THE COURTS, AND THE SENATE

Chair: **Craig McFadyen**, Ministry of Intergovernmental Affairs, Cabinet Office of the Government of Ontario

Panelists: **Erin Crandall**, Politics, Acadia University

**Robert Schertzer**, Political Science, University of Toronto

"Competing Diversities: Representing 'Canada' on the Supreme Court in 2016"

**Janet Hiebert**, Political Studies, Queen's University

"Notwithstanding the Charter: Does Section 33 Accommodate Federalism?"

**Emmett Macfarlane**, Political Science, University of Waterloo

"The Perils and Paranoia of Senate Reform: Does Senate Independence Threaten Canadian Democracy?"

**David E. Smith**, Johnson-Shoyama Graduate School of Public Policy, University of Regina; Politics and Public Administration, Ryerson University

"The Challenge of Modernizing an Upper Chamber of a Federal Parliament in a Constitutional Monarchy: The Senate of Canada in the 21<sup>st</sup> Century"

**Friday, June 16, 2017**  
Donald Gordon Conference Centre

\*All Presentations Will Take Place in Conference Room B Unless Otherwise Specified\*

3:15 – 3:30      HEALTH BREAK  
Refreshments Available Outside Conference Room B

**3:30 – 5:00      FEDERAL AND DEMOCRATIC INSTITUTIONS: ELECTORAL SYSTEMS**

Chair: **Nadia Verrelli**, *Political Science, Laurentian University*

Panelists: **Jonathan Rose**, *Political Studies, Queen's University*

**Patricia Mockler**, *Political Studies, Queen's University*

“Who Participated? Examining Citizen Participation in Electoral Reform”

**Anna Drake**, *Political Science, University of Waterloo*

**Margaret Moore**, *Political Studies, Queen's University*

“Democratic Justifications and Canadian Electoral Reform”

**Laura Levick**, *Political Studies, Queen's University & Pontificia Universidad Católica de Chile*

“What Might Electoral Reform Mean for the Future of Canadian Federalism?”

6:00 – 6:45      RECEPTION AT DONALD GORDON CENTRE COACH HOUSE

7:00 – 9:00      BANQUET AT DONALD GORDON CENTRE CONFERENCE ROOM B

**Saturday, June 17, 2017**  
Donald Gordon Conference Centre

\*All Presentations Will Take Place in Conference Room B Unless Otherwise Specified\*

8:15 – 8:45 REGISTRATION – DONALD GORDON MAIN FOYER  
Snacks and Refreshments Available All Day Outside Conference Room B

**8:45 – 10:15 INDIGENOUS GOVERNANCE**

Chair: **Leslie Seidle**, *Institute for Research on Public Policy*

Panelists: **Kiera Ladner**, *Political Studies, University of Manitoba*

“In Search of Honourable Governance: Renewing Canadian and Indigenous Governance”

**Tony Penikett**, *Former Premier of Yukon Territory; School of Public Policy, Simon Fraser University*

“X’s and O’s: Death and Rebirth of Reconciliation”

**Darian “Wiiwakaa’ige” Baskatawang**, *Primary Advocate for Youth, Chiefs of Ontario*

“Charting Our Own Path Forward: Re-Indigenizing Canada at 150”

10:15 – 10:30 HEALTH BREAK  
Refreshments Available Outside Conference Room B

**10:30 – 12:00 FEDERALISM AND THE NEW INTERGOVERNMENTAL RELATIONS:  
RE-ENGAGING PROVINCES AND TERRITORIES**

Chair: **Josée Bergeron**, *Secrétariat aux affaires intergouvernementales canadiennes, Ministère du Conseil exécutif, Gouvernement du Québec*

Panelists: **Jennifer Wallner**, *Political Studies, University of Ottawa*

“Imagining Canada: Images of Federalism in Intergovernmental Arrangements”

**Julie Simmons**, *Political Science, University of Guelph*

“IGR in the Trudeau Era: What does the First 10 Years of the Council of the Federation Tell Us About the Next?”

**Jörg Broschek**, *Political Science, Wilfred Laurier University*

“Diverging Pathways: Intergovernmental Dynamics in Canada and Germany”

**12:00 – 1:30 LUNCH AND KEYNOTE ADDRESS**

LUNCH (12:00 – 12:45) – DINING ROOM

KEYNOTE ADDRESS (12:45 – 1:30) – CONFERENCE ROOM B

**Monsieur Jean-Marc Fournier**

*Minister of Canadian Relations and the Canadian Francophonie, Government of Quebec*

Introduced by: **Benoit-Antoine Bacon**, *Provost and Vice-Principal, Queen’s University*

**1:30 – 2:30 FEDERALISM AND THE NEW INTERGOVERNMENTAL RELATIONS:  
MUNICIPALITIES**

Chair: **Janet Mason**, *School of Public Policy and Governance, University of Toronto*

Panelists: **Zachary Spicer**, *Political Science, Brock University*

“A Cautiously Ambitious Agenda: The Politics of Federal-Local Inter-Governmental Relations in Canada”

**Peter Wallace**, *City Manager, City of Toronto*

“Moving from Implicit to Explicit - A Constructive Model for Federal Engagement”

2:30 – 2:45 CLOSING REMARKS  
**Kyle Hanniman**, *Associate Director, Institute of Intergovernmental Relations*



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## • KEYNOTES •



### **Karina Gould**

*Minister of Democratic Institutions, Government of Canada*

As the Member of Parliament for Burlington, Karina has been a strong advocate in the House on issues such as; youth employment, women's issues, pension enhancement, the environment, and the future of manufacturing. In 2016, she worked closely with the Burlington community to coordinate efforts to welcome privately sponsored and government assisted refugees from Syria who now call Burlington home.

Karina continues to ensure that active community engagement and constituent representation are her top priorities.

Karina was sworn in as Minister of Democratic Institutions on January 10th, 2017. As Minister, Karina will work to strengthen the openness and fairness of Canada's public institutions.

From December 2nd, 2015 to January 9th, 2017, Karina served as the Parliamentary Secretary to Minister Marie-Claude Bibeau, the Minister for International Development and La Francophonie. She held additional parliamentary duties which included handling routine matters in the House of Commons, engaging in committee work, supporting the Minister in maintaining contact with Senators and other Members of the House of Commons, and being called upon to answer policy questions from the Opposition during Question Period.

Karina is a community activist with deep roots in her hometown of Burlington. Her passion for public service began at a young age. After attending M.M. Robinson High School in Burlington, she spent a year in Mexico volunteering at an orphanage. As an undergraduate student at McGill University, Karina served as president of the Arts Undergraduate Society and organized a \$20,000 fundraising campaign for victims of the 2010 earthquake in Haiti. Following graduation, Karina began her career as a consultant in the Migration and Development Program at the Organization of American States in Washington, D.C. Karina went on to pursue a master's degree in International Relations at the University of Oxford. Upon completion, she moved back to her hometown of Burlington and worked as a Trade and Investment Specialist for the Mexican Trade Commission.



**Jean-Marc Fournier**

*Minister of Canadian Relations and the Canadian Francophonie, Government of Quebec*

Jean-Marc Fournier was born in Châteauguay on October 7, 1959. He obtained a Licentiate in Laws from the Université de Montréal in 1981 and a diploma from the École du Barreau in 1982. He worked as an attorney for several years in private law offices and obtained a master's degree in public law from the Université de Montréal in 1991.

In 1994, he was elected for the first time as MNA for Châteauguay and was re-elected in the same riding in 1998, 2003 and 2007. During that time, he served as Minister of Municipal Affairs, Sports and Recreation, Minister of Education, Recreation and Sports, Minister of Revenue and Minister responsible for Parliamentary Reform.

He was appointed Minister of Justice and Minister responsible for the Reform of Democratic Institutions and Access to Information in August 2010. He was elected MNA for Saint-Laurent during the September 13, 2010 by-election.

He was re-elected MNA for Saint-Laurent during the September 4, 2012 general election and served as Leader of the Official Opposition from September 19, 2012 to December 8, 2013.

On April 7, 2014, he was re-elected for the third time as MNA for Saint-Laurent. In addition to serving as Government House Leader, he is the Ministre responsable des Relations canadiennes et de la Francophonie canadienne.

## • PROFILES •



### **Benoit-Antoine Bacon**

*Provost and Vice-Principal, Queen's University*

Benoit-Antoine Bacon, provost and vice-principal (academic), is the university's chief academic, budget, and operating officer. In these roles, Bacon is responsible for the development of the university's budget and oversight of academic program development.

Dr. Bacon joined Queen's University as provost and vice-principal (academic) in August 2016. He previously served as provost and vice-president (academic affairs) at Concordia University in his hometown of Montreal. In 2016, he received an award as Concordia University's Sustainability Champion.

His first academic appointment was at Bishop's University, where he served in a number of leadership roles including dean of arts and science, associate vice-principal for research, chair of the psychology department and chief negotiator for the association of professors of Bishop's University.

Dr. Bacon holds a PhD in neuropsychology from the University of Montreal, after which he undertook an NSERC-funded post-doctoral fellowship at the University of Glasgow, U.K. His research in the field of cognitive neuroscience focuses on the links between brain activity and perception in the visual and auditory systems, as well as on multisensory integration. He remains associated with the Montreal-based Neuropsychology and Cognition Research Center (CERNEC), which is funded by the Fonds de recherche du Québec – Santé (FRQS).



### **Darian "Wiiwakaa'ige" Baskatawang**

*Primary Advocate for Youth, Independent First Nations Alliance and Chiefs of Ontario*

Born in Thunder Bay, Darian spent most of his life in the bush living with his Anishinaabe great-grandmother. Formerly fluent in the language, Darian grew up thinking, speaking, reading and writing as an Anishinaabe person. For the past seven years Darian has advised different cabinet Ministers, the Premier and interned in the Prime Minister's Office. Now, he currently holds the elected position as the Primary Advocate for Youth for the Independent First Nations Alliance and Chiefs of Ontario while studying towards the completion of his Bachelor of Arts (Hons.) in Political Studies at Queen's University.



### **Josée Bergeron**

*Secrétariat aux affaires intergouvernementales canadiennes, Ministère du Conseil exécutif, Gouvernement du Québec*

Josée Bergeron, Ph.D., is a Senior Advisor and Assistant Director at the Direction de la veille et de la réflexion stratégiques, Secrétariat aux affaires intergouvernementales canadiennes, Government of Québec. Previously, she was a professor of Political Science and Canadian Politics at Glendon College (York University) and at Faculté Saint-Jean (University of Alberta). She is the author of articles on social policies and federalism in Canada and on the issues of identities in Canada.





### **Jörg Broschek**

*Political Science, Wilfred Laurier University*

Jörg Broschek is Canada Research Chair (Tier 2) in Comparative Federalism and Multilevel Governance and Associate Professor at Wilfrid Laurier University, Waterloo, Canada. His articles have been published in academic journals including the *Canadian Journal of Political Science*, *Publius: The Journal of Federalism*, *Regional and Federal Studies*, the *Swiss Political Science Review*, *Comparative European Politics and Territory*, *Politics, Governance*. He is also author of one monograph (*Der kanadische Föderalismus. Eine historisch-institutionalistische Analyse*, Wiesbaden: VS Springer, 2009) and co-editor of *Federal Dynamics. Continuity, Change, and the Varieties of Federalism* (Oxford: Oxford University Press, 2013, with Arthur Benz).



### **Stéphanie Chouinard**

*Political Science, Royal Military College of Canada*

Stéphanie Chouinard is an Assistant Professor in the Department of Political Science at Royal Military College of Canada (Kingston). She earned her Ph.D. in Political Science at the University of Ottawa, for which she was awarded a Vanier Scholarship and a Baxter & Alma Ricard Foundation fellowship. She has been a postdoctoral fellow of the Faculty of Law at Université de Montréal and a visiting scholar at the University of Edinburgh. Her research interests focus on the relationship between courts and minorities in democratic systems, and particularly the Supreme Court of Canada's impact on the evolution of official-language rights and Aboriginal self-determination rights. She is also interested in territorial and non-territorial autonomy arrangements for linguistic minorities in the world.



### **Erin Crandall**

*Politics, Acadia University*

Erin Crandall is an assistant professor in the Department of Politics at Acadia University. Her research interests include Canadian courts and politics, with an ongoing research project focusing on whether the system of judicial appointment affects the representation of women on Canada's courts. She currently holds a SSHRC Insight Development Grant with Dr. Andrea Lawlor (King's University College) for their collaborative project: "Third Party Campaign Spending: Weak Policy, Weakened Engagement?". Her work has been published in the *Canadian Journal of Political Science*, *Canadian Public Administration*, *Election Law Journal*, and the *Canadian Journal of Women and the Law*.



### **Anna Drake**

*Political Science, University of Waterloo*

Anna Drake is an assistant professor in the Department of Political Science at the University of Waterloo. Her research examines deliberative democracy's inclusion framework with a specific emphasis on the role of activism. She also writes on facilitating substantive inclusion in deeply divided societies, with an emphasis on the deliberative potential of consociational institutions. Her book, *Activism and Deliberative Democracy*, is under review at UBC Press and she has published in journals such as *Contemporary Political Theory*, *Studies in Ethnicity and Nationalism*, and *Les ateliers de l'éthique*, among others.



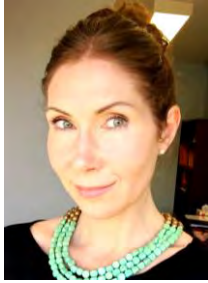
### **David C. Elder**

*School of Policy Studies, Queen's University*

David C. Elder has been teaching in the Master of Public Administration program of the School of Policy Studies of Queen's University since 2001. He served in the Public Service of Canada for more than 30 years, first as a Foreign Service Officer for 25 years in the Department that is now Global Affairs Canada, and later in the Privy Council Office, with his career culminating as Assistant Secretary to the Cabinet, Machinery of Government; he had the responsibility of advising and supporting the Prime Minister on matters related to

Canada's system of responsible, representative constitutional government.

After undergraduate studies at McMaster University, he did post-graduate work at the University of Toronto and the Université de Paris.



### **Elizabeth Goodyear-Grant**

*Director, Institute of Intergovernmental Relations;  
Political Studies, Queen's University*

Elizabeth Goodyear-Grant (Ph.D. McGill) is Director of the Queen's Institute of Intergovernmental Relations, Director of the Canadian Opinion Research Archive, and an Associate Professor in the Department of Political Studies at Queen's University. Her research focuses on electoral politics; political institutions and their effects on political behaviour; voting behaviour and public opinion; news media; methods of measuring

gender in survey research; and the political representation of women. She is the author of *Gendered News: Media Coverage and Electoral Politics in Canada* (Vancouver: UBC Press, 2013), which won the 2015 Pierre Savard Award from the International Council for Canadian Studies, shortlisted for the Canadian Political Science Association's 2014 Donald Smiley Prize, and named one of the best books of 2014 by the Hill Times. Her work has been published in such venues as *Political Behavior*; *Politics, Groups, and Identities*; *Politics & Gender*; *Electoral Studies*; *Commonwealth & Comparative Politics*; and the *Canadian Journal of Political Science*.



### **Kyle Hanniman**

*Associate Director, Institute of Intergovernmental Relations;  
Political Studies, Queen's University*

Kyle Hanniman is an Assistant Professor of Political Studies and the Associate Director of the Institute of Intergovernmental Relations at Queen's University. He completed his Ph.D. at the University of Wisconsin-Madison. His research interests include comparative federalism, political economy, public debt and Canadian politics. Before coming to Queen's, he was a policy associate at the University of Toronto's Mowat Centre; a post-doctoral fellow at the University of Toronto's Institute on Municipal Finance and Governance; and a visiting

researcher at the European University Institute.



### **Janet Hiebert**

*Political Studies, Queen's University*

Janet Hiebert has been teaching in the Department of Political Studies at Queen's University since 1991, having received a B.A. (Hons.) from UBC (1985) and M.A. (1986) and Ph.D. (1991) from Toronto. Her most recent book, with James Kelly, is *Parliamentary Bills of Rights. The Experiences of New Zealand and the United Kingdom* (Cambridge University Press, 2015). She is the author of two books about the Canadian Charter of Rights and Freedoms, *Charter Conflicts: What is Parliament's Role?* (McGill-Queen's University Press, 2002), and *Limiting Rights: The Dilemma of Judicial Review* (McGill-Queen's University Press,

1996), along with numerous papers and chapters on the politics of rights and on campaign finance laws in Canada. She has served as a member of the Ontario Electoral Boundaries Commission, an independent, non-partisan body with responsibility to readjust the electoral boundaries in the province of Ontario. Her current research project examines the use of bills of rights and other statutory instruments to alter the norms of legislative decision-making, with a particular focus on Canada and Australia.

**Thomas O. Hueglin**

*Political Science, Wilfrid Laurier University*

Dr. Thomas O. Hueglin is a professor of political science at Wilfrid Laurier University. His research is focused on the history of political thought, and on comparative federalism. Recent book publications are *Comparative Federalism: A Systematic Inquiry*, with Alan Fenna (second edition 2015), and *Classical Debates for the 21st Century: Rethinking Political Thought* (2008). He is currently writing a book on *Federalism in Canada* for University of Toronto Press.

**Kiera L. Ladner**

*Political Studies, University of Manitoba*

Kiera L. Ladner is an Associate Professor of Indigenous and Canadian Politics at the University of Manitoba. She held a Tier 2 Canada Research Chair from 2006-16. In 2013 she received just short of one million dollars in research funds for two distinct SSHRC (insight) funded projects. The first project seeks to construct three digital archives (the Missing and Murdered Indigenous Women Database, the Post-Apology Residential School Database, and the Sex Work Database) and examines the potential for community based knowledge mobilization and decolonization with Dr. Shawna Ferris. Her other SSHRC project examines current efforts in constitutional reconciliation, renewal and ‘recognition’ in Australia and New Zealand and focuses on the potential for Indigenous resurgence and political reconciliation between Indigenous nations and settler states. She is widely published in political science, law and Indigenous studies. Most recently, *Surviving Canada: Indigenous Peoples Celebrate 150 Years of Betrayal*, co-edited with Myra Tait, was released with ARP Press in late May 2017.

**Laura Levick**

*Political Studies, Queen’s University;  
Political Studies, Pontificia Universidad Católica de Chile*

Laura Levick obtained her PhD from the Department of Political Studies at Queen's University in June 2017. She has previously worked as a research assistant for the Province of Ontario, the Canadian Opinion Research Archive, and, most recently, the Varieties of Democracy Project. Her research interests include electoral and party systems, institutional change and innovation, Canadian politics, and comparative federalism.

**Emmett Macfarlane**

*Political Science, University of Waterloo*

Emmett Macfarlane specializes in the relationships between the constitution, public policy, and governance in Canada. He is the author of *Governing from the Bench: The Supreme Court of Canada and the Judicial Role* (UBC Press, 2013) and the editor of *Constitutional Amendment in Canada* (University of Toronto Press, 2016). He has published in the *Canadian Journal of Political Science*, the *Supreme Court Law Review*, *International Political Science Review*, *McGill Law Journal*, and *Canadian Public Administration*, among others.

**Janet Mason**

*School of Public Policy and Governance, University of Toronto*

Janet Mason teaches Policy Implementation at SPPG. She came to the School after a long career as an executive in the Ontario Public Service, working in a diverse range of policy fields. Some highlights of her career include leading the policy development and implementation of a new Municipal Act for Ontario, the major expansion of graduate education in the province and the devolution of social housing to the Municipal level. Since leaving government she has remained active in policy reform, participating as a member of Mayor John Tory’s Task Force on Toronto Community Housing from January 2015 to January 2016.



**Craig McFadyen**

*Ministry of Intergovernmental Affairs, Cabinet Office of the Government of Ontario*

Craig McFadyen has been in the Ontario Public Service (OPS) since 1989 and with Cabinet Office since 2006. As Assistant Deputy Minister, Economics and Justice, Ministry of Intergovernmental Affairs, Cabinet Office, Craig is responsible for leading all aspects of Ontario's intergovernmental policy as it relates to the economics and justice portfolios. Prior to taking on his role in Intergovernmental Affairs at Cabinet Office, Craig was the Executive Coordinator for Economic Affairs Policy in the Policy Division of Cabinet Office.

Before joining Cabinet Office, Craig held a series of executive and managerial positions in the Ministry of Intergovernmental Affairs and the Ministry of Finance. Craig started his career in the OPS at the Ministry of Colleges and Universities.

In 2010-11, Craig was the OPS Amethyst Fellow at the School of Policy Studies, Queen's University. In 2015-16, Craig was also the Interim Assistant Deputy Minister and Chief of Protocol for the Office of International Relations and Protocol.

Craig has a PhD in Political Science from the University of Toronto.

**Patricia Mockler**

*Political Studies, Queen's University*

Patricia Mockler is a PhD student in the Department of Political Studies at Queen's University. She recently completed her MA in Political Studies at Queen's, with a Master's Research Project entitled, "Challenges to Deliberation: An Examination of Structural Inequality, Capacity and Influence in Ireland's Convention on the Constitution." Her research focuses largely on the role of citizens in policy-making, with a specific focus on deliberative democratic engagement. Her doctoral research will examine the implications

of deliberative participation for citizens' relationship with the state.

**Margaret Moore**

*Political Studies, Queen's University*

Margaret Moore is Professor in the Political Studies department at Queen's University, where she teaches political philosophy. She is the author of *A Political Theory of Territory* (New York: Oxford University Press, 2015), which was the winner of the 2017 Best Book prize by the Canadian Philosophical Association; short-listed for the 2016 CB Macpherson prize by the Canadian Political Science Association; and runner-up (Honourable Mention) for the 2016 International Studies Association Ethics Book Award. She has published two

earlier books, both with Oxford University Press: *Foundations of Liberalism* and *Ethics of Nationalism*, as well as edited or co-edited three volumes and a special journal issue. She has written articles in journals such as *Political Theory*, *Political Studies*, *Philosophical Studies*, *International Theory*, *Journal of Social Philosophy* and *Ethics & International Affairs*. Her current work is on norms of the international system, such as sovereignty, human rights, boundary-drawing, and territorial claims. She currently holds a SSHRCC Insight grant on corrective justice and land.

**Tony Penikett**

*Former Premier of Yukon Territory; School of Public Policy, Simon Fraser University*

Tony Penikett spent 25 years in public life, including: two years at the House of Commons as Chief of Staff to federal New Democratic Party Leader Ed Broadbent; five terms in the Yukon Legislative Assembly; and two terms as Premier of Canada's Yukon Territory. His government negotiated settlements of Yukon First Nation land claims, passed pioneering education, health and language legislation. Between 1997 and 2001, Penikett served as

B.C.'s Deputy Minister of Negotiations and, later, Labour. In 2006, Douglas & McIntyre published his book, *Reconciliation: First Nations Treaty Making*. In 2017, UBC Press will release *Hunting the Northern Character*, Penikett's book on Arctic identities and policy in the 21st century.



### **Jonathan Rose**

*Political Studies, Queen's University*

Jonathan Rose is an Associate Professor at Queen's University where he teaches and writes on Canadian politics, electoral reform and political communication.

He has written, co-written and edited four books and a number of articles both in the scholarly and popular press. He has provided advice to the Auditor General of Canada on government advertising and sponsorship, and is a member of the Advertising Review Board for the Auditor General of Ontario, a board that enforces legislation regulating government advertising in Ontario. In 2006, he was Academic Director of the Ontario Citizens' Assembly on Electoral Reform.

Last year Jonathan was a member of the Expert Panel on Government Communications for Elections Nova Scotia. He co-chaired the Bank of Canada's advisory panel that nominated Viola Desmond for its new banknote.



### **Peter H. Russell**

*Political Science, University of Toronto*

Peter H. Russell has taught political science at the University of Toronto since 1958. He is the founding Principal of Senior College at the U of T. Peter has written extensively on Aboriginal politics, constitutional politics, judicial politics and parliamentary democracy. His most recent book, *Canada's Odyssey: A Country Based on Incomplete Conquests*, was published in May 2017 by the University of Toronto Press. He will apply the central argument of that book to the theme of the State of the Federation Conference.



### **Robert Schertzer**

*Political Science, University of Toronto*

Robert Schertzer is an Assistant Professor in the Department of Political Science at the University of Toronto. His research and teaching focus on the intersections of federalism, judicial politics and ethno-national diversity. He is the author of *The Judicial Role in a Diverse Federation: Lessons from the Supreme Court of Canada* (University of Toronto Press, 2016, short-listed for the Donald Smiley Prize) and co-editor of *Nationalism and Conflict Management* (Routledge, 2012). His work has been published in *Nations and Nationalism*, *Commonwealth and Comparative Politics*, the *Canadian Journal of Political Science*, *Publius*, and the *International Journal of Constitutional Law*. Before joining UofT, Robert spent a decade working for the Government of Canada, mainly in the areas of social policy and intergovernmental relations.



### **Leslie Seidle**

*Institute for Research on Public Policy*

Leslie Seidle is Research Director for the program Canada's Changing Federal Community at the Institute for Research on Public Policy (IRPP) and a public policy consultant. From 2000 to 2015, he directed the IRPP research program on Diversity, Immigration and Integration. He previously held senior positions in the Government of Canada, including director general of Strategic Policy and Research, Intergovernmental Affairs in the Privy Council Office (1996-2002). He was Research Director (Governance) at IRPP (1992-96) and Senior Research Coordinator for the Royal Commission on Electoral Reform and Party Financing (1990-91). He is the author of *Rethinking the Delivery of Public Services to Citizens* (IRPP, 1995) and numerous articles on immigration issues, electoral and constitutional reform, public management and political finance. Seidle has edited/co-edited 13 books, including *Immigrant Integration in Federal Countries* (McGill-Queen's University Press, 2012) and *Belonging? Diversity, Recognition and Shared Citizenship in Canada* (IRPP, 2007). He holds a DPhil from the University of Oxford.



**Julie Simmons**

*Political Science, University of Guelph*

Julie M. Simmons is an Associate Professor in the Department of Political Science at the University of Guelph. She holds a PhD and MA from the University of Toronto. Her research interests centre on federalism and intergovernmental relations, public policy and public administration in Canada. She is the co-editor of *Overpromising, Underperforming? Understanding and Evaluating New Intergovernmental Accountability Regimes* (2013). She is the author of many peer-reviewed journal articles (most recently in *Canadian Public Administration* and the *Canadian Review of Political Science*) and book chapters on intergovernmental relations in Canada. She is currently part of an international team of scholars comparing intergovernmental institutions across eight federations and devolved unitary states, and its results are forthcoming in the journal, *Regional and Federal Studies*. As the recent coordinator of the University of Guelph's London Semester Abroad, she taught Canadian students in London, facilitating their immersion in the identity and territorial politics of the devolved United Kingdom.

**David E. Smith**

*Johnson-Shoyama Graduate School of Public Policy, University of Regina;  
Department of Politics and Public Administration, Ryerson University*

David E. Smith, OC, FRSC, is currently Distinguished Visiting Professor at Ryerson University and Professor Emeritus, Johnson-Shoyama Graduate School of Public Policy, University of Regina. He taught in the Department of Political Studies, University of Saskatchewan, Saskatoon, from 1964 until 2004, and is a previous President of the Canadian Political Science Association. His publications include a trilogy of works on each of the parts of Parliament, as well as books on political parties, the constitution, and federalism. *The People's House of Commons: Theories of Democracy in Contention* (University of Toronto Press) won the Donner Prize for the best book in Canadian public policy in 2007. His most recent book, *Across the Aisle: Opposition in Canadian Politics* (2013), won the Canada Prize in Social Sciences in 2014.

**Zachary Spicer**

*Political Science, Brock University*

Zachary Spicer is an Assistant Professor in the Department of Political Science at Brock University. Prior to coming to Brock, he completed post-doctoral fellowships with the Institute on Municipal Finance and Governance at the University of Toronto's Munk School of Global Affairs and the Laurier Institute for the Study of Public Opinion and Policy (LISPOP) at Wilfrid Laurier University. He is a member of the Laboratory on Local Elections and also serves on LISPOP's Management Board. His research has been featured in a number of academic journals, including the *Canadian Journal of Political Science*, the *Journal of Urban Affairs*, *Urban Affairs Review*, *Canadian Public Policy*, and *Canadian Public Administration*. His first book, *The Boundary Bargain: Growth, Development and the Future of City-County Separation*, was released in 2016 by McGill-Queen's University Press.

**Nadia Verrelli**

*Political Science, Laurentian University*

Nadia Verrelli is an assistant professor in the Department of Political Science at Laurentian University. Her areas of specialty include Canadian federalism and constitutionalism, the Supreme Court of Canada and Quebec politics. Currently she is working on domestic violence and coercive control, the Supreme Court's understanding of Indigenous and Treaty Rights, as well as the Supreme Court's role in the evolution of Canadian federalism. She published numerous articles and chapters in edited books on spending power, electoral reform, Quebec/Scottish independence movement, the Senate, the Supreme Court of Canada, and on battered women syndrome. Also, she is the editor of four books including, *State of the Federation – The Changing Federal Environment: Rebalancing Roles?* (Institute of Intergovernmental Relations, McGill-Queen's University Press).



### **Peter Wallace**

*City Manager, City of Toronto*

Peter Wallace is currently the City Manager for the City of Toronto, with the overall responsibility for over 53,000 staff, an Operating budget of about \$12 Billion and a 2015-24 Capital Plan of \$32 billion. Toronto is Canada's largest city and the 6th largest government in the country.

Peter's career in the public service spans over more than 30 years. Peter became Secretary of the Cabinet, head of the Ontario Public Service and Clerk of the Executive Council on December 17, 2011. Before his appointment as Secretary of the Cabinet, Peter was Deputy Minister of Finance for three years. Peter also served as Deputy Minister of Energy. Earlier, he was Deputy Minister and Associate Secretary of the Cabinet with responsibility for Policy in Cabinet Office.

Peter began his public service career in 1981 after completing a BA (Honours) in Political Economy and a Master of Public Administration at the University of Toronto.



### **David Walker**

*Director of the School of Policy Studies, Queen's University*

Dr. Walker is a Professor in the Departments of Emergency Medicine and Family Medicine in the School of Medicine, cross-appointed in the School of Policy Studies, at Queen's University in Kingston. He was Director of the School of Medicine and Dean of the Faculty of Health Sciences at Queen's and Chief Executive Officer of the Southeastern Academic Medical Organization (SEAMO) from 1999 – 2010.

Dr. Walker was born in the UK, graduating from Harrow School, before immigrating to Canada. He obtained his medical degree from Queen's University in 1971 and Fellowship in the Royal College of Physicians and Surgeons of Canada in 1975. He has been President of the Canadian Association of Emergency Physicians, President of the College of Physicians and Surgeons of Ontario and is a member of the CPSO Discipline Committee; he chaired the Province of Ontario's Expert Panel on SARS and Infectious Disease Control (2004) and the subsequent Expert Panel on the Legionnaires' Disease Outbreak in the City of Toronto (2005).

From 2007-2010 he served as the inaugural Chair of the Board of the Ontario Agency for Health Protection and Promotion (Public Health Ontario), an Ontario Crown Agency; from 2010-2011 as Provincial Alternate Level of Care (ALC) Lead in the Ministry of Health and Long Term Care, reporting to Minister Deb Matthews; and from 2012-2013 he chaired the Principal's Commission on Mental Health at Queen's University.

Dr. Walker serves as Vice-Chair of the Board of Providence Care in Kingston and teaches in the Schools of Medicine and Policy Studies at Queen's University. In 2014, he was appointed by Principal Daniel Woolf as Chair of the University's 175th Anniversary (2016-17) planning process



### **Jennifer Wallner**

*Political Studies, University of Ottawa*

Jennifer Wallner is an associate professor at the University of Ottawa. Working in the fields of comparative federalism and public policy, her research focuses on intergovernmental relations, policy diffusion, and the construction of education policy systems within federations. She is the author of *Learning To School: Federalism and Public Schooling in Canada* (UTP, 2014). She is also a co-editor of two volumes: *The Comparative Turn* (UBC Press, 2008) and *Canada Compared* (UBC Press, 2014). Her work on federalism

and public policy has been published in *Regional and Federal Studies*, *PS: Politics and Society*, *Comparative Politics*, *Publius*, *Policy Studies Journal*, *The Peabody Journal of Education*, and the *Canadian Journal of Political Science*.



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