Aboriginal Self-Government in Canada: A Bibliography 1987-90

Evelyn J. Peters

Institute of Intergovernmental Relations
Queen's University
Kingston, Ontario
K7L 3N6

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Evelyn J. Peters
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FOREWORD

The Institute of Intergovernmental Relations is pleased to publish this volume, the second of Evelyn Peters' very useful bibliographies on Aboriginal Self-Government in Canada.

The first volume, Aboriginal Self-Government in Canada: A Bibliography 1986 was part of an Institute project entitled "Aboriginal Peoples and Constitutional Reform". This program under the direction of then Associate Director, David Hawkes, has received considerable recognition for blazing a trail of research, discussion and publication on the place of aboriginal peoples in Canada's constitutional framework. The Institute published a total of 24 publications in this program. They are listed in the back of this book. Most of this series, including the first volume of bibliography, are still in print and available from the Institute.

When this volume was first planned, aboriginal constitutional issues had suffered the setback of the failure of the First Ministers constitutional process of 1983-87, and were somewhat out of the public eye. Since the failure of the Meech Lake Accord, and the events at Oka and elsewhere involving aboriginal political struggles in 1990, the issues addressed by the Institute's initial program have become more pressing. This second bibliography should be a valuable reference for students, researchers, aboriginal and other officials and the general public in identifying information in the broad field of aboriginal self-government.
The Institute is pleased to thank the Multiculturalism Canada program of the Government of Canada and the Native Affairs Secretariat of the Government of Ontario for their financial assistance to this project.

Douglas Brown
Acting Director
Institute of Intergovernmental Relations
August 1991
INTRODUCTION

This volume provides an update to the 1986 bibliography on aboriginal self-government in Canada, published by the Institute of Intergovernmental Relations as part of the project on Aboriginal Peoples and Constitutional Reform. The original bibliography was produced in preparation for the 1987 First Ministers’ Conference on Aboriginal Peoples and Constitutional Matters. To this end, it only included materials available in 1986. Since that date, a body of important work on aboriginal self-government has been produced. This work includes all of the documents generated for the 1987 First Ministers’ Conference, and various analyses of its results and implications. Moreover, with the failure to entrench a right to aboriginal self-government in the constitution, attempts have been made to find ways of increasing levels of aboriginal self-determination apart from a constitutional amendment. These initiatives are an important aspect of contemporary approaches to aboriginal self-government in Canada.

Much of the academic literature on aboriginal self-government is scattered throughout a wide range of sources in various disciplines. Much of the non-academic literature is inaccessible to researchers. This update, in conjunction with the previous bibliography creates a central reference directory easily accessible to researchers, documents what is available for work on self-government in the major library depositories, and indicates particular locations so that researchers can arrange for loans. It is hoped that this update will provide
a useful tool for individuals interested in pursuing the topic of aboriginal self-government in Canada.

This update contains only new references, and does not reproduce the references already contained in the previous volume. It includes material produced to the end of 1990. The format is, for the most part, similar to the format of the previous bibliography, and many of the same headings are used. Because there are fewer references, some of the categories have been collapsed.

Two criteria were employed in choosing materials for inclusion in this bibliography: i) a focus on aboriginal self-government in Canada; and ii) accessibility of materials to researchers. The rationale for the choice of subject matter is contained in the introduction to the previous volume. To meet the second criteria, this bibliography contains only materials in academic publications and materials available in the Ottawa-based collections at the Department of Indian Affairs Library and Treaties and Historical Research Centre, the National Library of Canada, and the libraries of the Native Council of Canada and the Assembly of First Nations. Materials located in the latter two libraries are identified in the citations.

As was the case with the previous bibliography, newspaper articles and articles in local magazines and newsletters were not referenced. The sheer number of references involved would make any attempt to include them impractical. Work by local aboriginal groups and organizations as well as documents produced by various government departments were only included if they had been placed on one of the libraries mentioned above.
SOMMAIRE

Cet ouvrage propose une mise à jour de la bibliographie portant sur le gouvernement amérindien autonome au Canada publiée en 1986 par l'Institut des relations intergouvernementales; cette initiative faisait alors partie d'un projet consacré aux peuples autochtones et à la réforme constitutionnelle. La bibliographie originale fut réalisée en vue de la Conférence des premiers ministres de 1987 sur les peuples autochtones et les questions constitutionnelles. Depuis 1986, beaucoup de travaux ont été accomplis relativement au gouvernement amérindien autonome dont la bibliographie précédente ne put évidemment pas tenir compte. Le présent ouvrage comprend l'ensemble des documents produits ponctuellement aux fins de la Conférence des premiers ministres de 1987, ainsi que les diverses tentatives visant à analyser ses résultats et ses conséquences. Qui plus est, du fait de l'incapacité d'enchaîser dans la Constitution un droit à un gouvernement autonome pour les Amérindiens, on se sera employé plutôt à accroître l'autonomie des autochtones à défaut de pouvoir procéder à une modification constitutionnelle formelle à ce chapitre. Tous ces efforts auront contribué à enrichir singulièrement la littérature contemporaine traitant du gouvernement amérindien autonome.

La documentation universitaire relative au gouvernement amérindien autonome se trouve en grande partie éparpillée à travers un large éventail de sources couvrant diverses disciplines. La documentation non-universitaire s'avère, pour sa part, largement inaccessible aux chercheurs. Cette mise à jour, de concert avec la bibliographie antérieure, vise à permettre aux chercheurs
d’avoir accès aisément à un répertoire central de références en la matière; elle a aussi pour objectif de renseigner ces derniers sur la documentation propre au gouvernement autonome qui est disponible dans les plus importantes bibliothèques au pays; elle veut procurer enfin aux chercheurs une liste d’endroits particuliers où les emprunts sont autorisés. L’auteure fait le vœu que cette mise à jour bibliographique constituera un instrument utile pour quiconque s’intéresse à la question du gouvernement amérindien autonome au Canada.

Cette recherche tient uniquement compte des références nouvelles — allant jusqu’à la fin de 1990 —, et donc n’inclut pas les renvois déjà compilés dans le volume antérieur. De façon générale, le format de ce livre est analogue à celui de la précédente bibliographie; ainsi, plusieurs des rubriques qui furent utilisées auparavant ont été reprises dans l’ouvrage actuel. L’auteure a toutefois pris le parti d’éliminer certaines catégories comportant un nombre peu élevé de références.

Deux critères furent appliqués dans le choix du matériel relatif à cette bibliographie: i) l’accent mis sur le gouvernement amérindien autonome au Canada; et ii) l’accessibilité du matériel pour les chercheurs. La raison d’être du sujet de cette bibliographie a déjà été exposée dans l’introduction du précédent volume. Afin de se plier au second critère ci-haut, la présente bibliographie ne renvoie qu’à des publications de type universitaire ainsi qu’à la documentation disponible à Ottawa à la Bibliothèque nationale du Canada, à la bibliothèque du ministère des Affaires indiennes et du Nord, Canada, au Centre de recherches historiques et de l’étude des traités ainsi qu’aux bibliothèques du Conseil des Autochtones du Canada et de l’Assemblée des Premières Nations. Les documents qui se trouvent dans les deux dernières bibliothèques sont identifiés clairement dans les renvois.

A l’instar de la bibliographie antérieure, celle-ci ne réfère pas aux articles de journaux, aux articles parus dans des périodiques locaux ainsi qu’aux lettres des lecteurs dans les journaux. Il eut été pratiquement impossible en effet de vouloir colliger toute cette documentation dans ses moindres détails. Les travaux de réflexion effectués par des organisations ou groupes autochtones locaux, de même que les documents émanant des divers ministères gouvernementaux n’auront fait l’objet d’un renvoi que dans la mesure où ils sont disponibles dans l’une des bibliothèques mentionnées ci-haut.
Part I

General Papers
GENERAL PAPERS


14. Conchelos, Gregory; McCaskill, Donald; Milloy, John. *Universities and Self-Determination*. *Canadian Journal of Native Studies* (Special Issue); 1986; 6(1).

Contains:

i) Conchelos, Gregory; McCaskill, Donald; Milloy, John, “Introduction”, pp.1-12;


iv) Hall, Tony, “Self-Government or Self-Delusion? Brian Mulroney and Aboriginal Rights” pp.77-90;


Contains:

i) Hawkes, David C., “Introduction”, pp. 9-16;


iii) Morse, Bradford, “Government Obligations, Aboriginal Peoples and Section 91 (24)”, pp. 59-91;


vi) Peters, Evelyn J., "Federal and Provincial Responsibilities for the Cree, Naskapi and Inuit Under the James Bay and Northern Quebec; and Northeastern Quebec Agreements", pp. 173-242;


viii) Taylor, John P. and Paget, Gary, "Federal/Provincial Responsibility and the Sechelt" pp. 297-348;

ix) Scott, Ian G., "Respective Roles and Responsibilities of Federal and Provincial Governments Regarding the Aboriginal Peoples of Canada", pp. 351-358;

x) Hawkes, David C., "Conclusion", pp. 359-367.


33. Kersell, John E. "New Approaches to Native Rights... the Case for Accepting Native Communities on their Own Terms as the Political Base for Future Development". Policy Options/Politiques; 1989; 10(1): 79.


Contains:

i) Rawson, Bruce, "Federal Perspectives on Indian-Provincial Relations" pp. 23-30;

ii) Penner, Keith, "Their Own Place: A Case for a Distinct Order of Indian First Nation Government in Canada", pp. 31-37;


vii) Exell, Robert, "British Columbia and the Native Community", pp. 93-101;

viii) Spiegel, Shelley, "Ontario Provincial Native Policy and Directions", pp. 102-108;

ix) Gourdeau, Eric, "Quebec and Aboriginal Peoples", pp. 109-126;

x) Sanders, Douglas, "The Constitution, the Provinces and Aboriginal Peoples", pp. 151-174;

xi) Gethches, David, "Resolving Tensions between Tribal and State Governments: Learning from the American Experience", pp. 195-208;

xii) Morse, Bradford, "Aboriginal-Government Relations in Australia and the Implications for Canada", pp. 209-221;


40. Morse, Bradford W. Providing Land and Resources for Aboriginal Peoples. Kingston: Institute of Intergovernmental Relations, Queen’s University; 1987. (Background Paper No. 16).


47. Purich, Donald J. Introduction to Native Law Issues: Aboriginal Rights and the Constitution. Saskatoon: University of Saskatchewan, Native Law Centre; 1987.

Contains:

i) Erasmus, Georges, “Introduction: Twenty Years of Disappointed Hopes”, pp.1-42;


Contains:

i) Bish, Robert, “Community Models of Indian Government”;

ii) Anaquod, Del, “Speech”;

iii) Francis, Richard, “The Development of an Economic Basis for the Kingsclear Indian Nation”;

iv) Maslove, Allan, “Financing Indian Government”;

v) Aniol, Richard, “Fiscal Arrangements: Creating Unique Financial Transfers for Indian Governments”;

vi) Imai, Shin, “Control of Services;”

vii) Roessel, Faith, “American Indian Tribal Justice Systems”;

viii) Grant, Alan, “Administration of Justice”;

ix) Emond, Paul, “Negotiation Strategies and Dispute Resolution”.


Part II

The First Ministers' Conferences on Aboriginal Constitutional Matters: Papers and Public Documents

Contains:

i) Hatfield, Richard, "Reflections on Constitutional Reform in Canada, 1979-1987" pp.3-9;

ii) Hawkes, David; Smith, Dan; Amagoalik, John; and Kane, Marilyn, "Accomplishments and Failures of the Aboriginal Constitutional Reform Process", pp.11-32;


iv) Erasmus, Georges; Bruyere, Louis; Serson, Scott; Nungak, Zebedee, "Aboriginal Rights and Canada's Future Political Agenda", pp.51-62;

v) Amagoalik, John; Whittington, Michael; Theriault, Andy; Robertson, Gordon, "Nunavut and the National Interest", pp.67-83;

vi) Malone, Mark and Abele, Frances, "Financing and Implementing Aboriginal Self-Government", pp.87-102;


viii) Amagoalik, John, "Remarks by John Amagoalik, Co-Chairman of the Inuit Committee on National Issues, to the House of Commons
Standing Committee on Aboriginal and Northern Affairs, 10 March, 1987", pp.147-152;


59. Hawkes, David C. Aboriginal Peoples and Constitutional Reform: What Have We Learned? Kingston: Institute of Intergovernmental Relations, Queen’s University; 1989. (Phase three, final paper).


Contains:
i) “The Search for Accomodation”, pp. 5-20;
iii) Menczer, Micha, “Discussion”, pp. 29-31;
iv) Ponting, J. Rick, “Political Obstacles and Opportunities in Public Opinion Pertaining to Aboriginal Constitutional Reform”, pp. 35-48;
vi) Lyon, Noel, “Comments on Constitutional Interpretation”, pp. 57-58;
viii) Pentney, William, “Discussion”, pp. 63-64;
ix) Starr, Vina, “Discussion”, pp. 67-73;
xii) Pentney, William, “Discussion”, pp. 87-89;

xiv) Stewart, Ian, "Discussion", pp. 111-12;
 xv) Ponting J. Rick, "Discussion", pp. 113-114;
 xvi) Hawkes, David C., "Discussion" pp. 115-116;
 xvii) Cowie, Ian B., "Issues of Jurisdiction Between Aboriginal and Non-Aboriginal Governments" pp. 119-125;
 xviii) Hawkes, David C., "Conclusion — Explaining the Failure and Learning From It", pp. 127-132.


FEDERAL-PROVINCIAL MEETINGS OF MINISTERS AND OFFICIALS


i) Government of New Brunswick. “Statement of the Honourable Richard Hatfield, Premier of New Brunswick (Delivered by the Honourable Les Hull)”. Document #830-231/005;


   iv) Assembly of First Nations. “Essential Elements to be Contained in a Constitutional Amendment”. Document #830-266/008;


iii) Inuit Committee on National Issues. "Results of a Public Opinion Poll on Aboriginal Self-Government". Document #830-276/007;


x) Native Council of Canada “Revised/NCC Draft for Self-Government Amendment”. Document #830-276/014;


xvi) Government of Canada. “Correspondence addressed to the Right Honourable Brian Mulroney, from Greg Penashue re: Newfoundland (Hunting)”. Document #800-23/023;

xvii) Government of New Brunswick. “Statement by Sandra Lovelace (Compiled by the Tobique Womens’ Group)”. Document #800-23/025;


Part III

Federal and Provincial Approaches to Aboriginal Self-Government
FEDERAL AND PROVINCIAL APPROACHES TO ABORIGINAL SELF-GOVERNMENT


Contains:

i) What the Constitution says About Aboriginal Peoples;
ii) Basic Information on Aboriginal Peoples;
iii) Federal Programs and Services to Aboriginal Peoples;
iv) A Record of Aboriginal Constitutional Reform;


Contains:

i) Contents of a Framework Agreement;
ii) Process of Indian Self-Government Community Negotiations;
iii) Questions and Answers;
iv) A Description of Potential Sectors of Jurisdiction that may be Involved in the Recognition and Implementation of Indian Self-Government.


Part IV

Existing Self-Government Agreements and Related Papers
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ii) O’Neil, John D., “Self-Determination, Medical Ideology and Health Services in Inuit Communities”, pp. 33-5;

iii) Finkler, Harold W., “Community Participation in Socio-Legal Control: the Northern Context”, pp. 51-58;

iv) Svensson, Tom G., “Patterns of Transformation and Local Self-Determination: Ethnopower and the Larger Society in the North”, pp. 77-90;

v) Keith, Robert F. and Neufeld, David A., “Northern Resources Planning and Management: Perspectives on Community Self-Determination”, pp.91-111.


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