North American Security Perspectives
- Continental and Hemispheric Security and Defense

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National Challenge
The Seam of Uncertainty/Ambiguity

Spectrum of Threats to the Homeland

WAR
Clearly military operations
Example: missile attack

“The Seam”
- Overlap of capabilities
- Overlap of responsibilities
Not clearly military wartime threats
Not clearly law enforcement
Example: maritime security

Capabilities

CRIME
Clearly law enforcement
Example: bank robbery

Non-military

Overlap area has threats such as transnational terrorists groups that challenge the delineation of responsibility between DOD, DHS and DOJ. Difficult to label as a national security threat or a law enforcement threat. Requires coordinated, integrated and coherent national effort. President decides who is best capable to lead. Lead agency can change as situation develops.
Homeland Security (HLS) and Homeland Defense (HLD)

After the terrorist attacks of 11 Sep 2001…

- President Bush created the Department of Homeland Security (DHS)
  - Responsible for securing the United States
  - Consolidated several agencies under one Department (USCG, CBP, FEMA, TISA)

- Department of Defense (DoD) created US North Command (USNORTHCOM)
  - One of five Unified Combatant Commands
  - Responsible for Homeland Defense within the Continental United States
HD Strategic Concept
Active, Layered Defense

“Homeland”
Detect, Deter, Prevent & Defeat
- Air & Space Defense
- Land Defense
- Maritime Defense

Prepare and Mitigate
- Civil Support
- Emergency Preparedness

QDR -- DOD’s Strategic Goal for Homeland Defense is to secure the US from direct attack

DOD’s Highest Priority -- Defense of the Homeland

DOD Goal – Defeat threats as far away from Homeland as possible

“Approaches”
Detect, Deter, Prevent & Defeat
- Air & Space Defense
- Land Defense
- Maritime Interception
- Missile Defense

“Forward Regions”
Detect, Deter, Prevent & Defeat
- Major Combat Operations
- Preemptive Attack
- Stability Operations
- Strategic Deterrence

DOD’s Core Mission – Deter attacks against the US

UNCLASSIFIED
HS / HD Paradigm

Homeland Security
A concerted national effort to prevent terrorist attacks within the US, reduce America’s vulnerability to terrorism, and minimize the damage and recover from attacks that do occur. *(DHS Primary Agency)*

Homeland Defense
The protection of US sovereignty, territory, domestic population and critical defense infrastructure against external threats and aggression, or other threats as directed by the President. *(DOD Primary Agency)*

Civil Support
CS is the overarching term for DOD’s support to civil authorities.
DSCA is CS missions executed under the auspices of the NRP.
*(DOD supports Primary Agency)*

Emergency Preparedness
Those planning activities undertaken to ensure DOD processes, procedures and resources are in place to support the President and Secretary of Defense in a designated National Security Emergency.

DOD contributes to HS by conducting HD operations in the Forward Regions and Approaches and by providing CS for domestic emergencies, designated law enforcement and other activities.

- Clear cases of foreign aggression or threat to national security = DOD lead.
- Cases with clear law enforcement responsibility = DHS or DOJ lead.
Unity of Effort

USNORTHCOM
- Policy/Resources/OSD Approval
- **DIRLAUTH with Service and Joint Functional Components IAW current authorities**

Deter and Prevent

Department of Homeland Security
CBP/USCG/ICE

Partner Nation Law Enforcement

Intelligence Community
Reach Forward/Reach Back

Department of Justice
FBI/DEA/US Attorneys/ATF

National Guard
State TAGs/NGB

National Task Forces
J1ATF-S/J1ATF-W/AMOC/EPIC

JFLCC
Guidance/Operational Control/TSC Mil-Mil
JTF-N
Operational/Tactical Execution
Theater Security Cooperation  
-- Secure Land Approaches to the Homeland

- Build partnership with Mexican army (SEDENA) and Canadian land forces.
- Enhance interoperability along the borders.
- Provide military support to U.S. Federal Law Enforcement Agencies. for counter-drug, counter narco-terrorism, and transnational threat efforts (JTF-North).
- Work with DOD and interagency to enhance U.S. interoperability with Canadian and Mexican land forces.